

CABINET

Date of Meeting	Tuesday, 15 th February 2022
Report Subject	Capital Programme Monitoring 2021/22 (Month 9)
Cabinet Member	Cabinet Member for Finance, Social Value and Procurement
Report Author	Corporate Finance Manager
Type of Report	Operational

EXECUTIVE SUMMARY

The report summarises changes made to the Capital Programme 2021/22 since it was set in December 2020 to the end of Month 9 (December 2021), along with expenditure to date and projected outturn.

The Capital Programme has seen a net increase in budget of £6.626m during the period which comprises of:-

- Net budget increase in the programme of £10.337m (See Table 2 Council Fund (CF) £9.222m, Housing Revenue Account (HRA) £1.115m);
- Net Carry Forward to 2022/23, approved at Month 6, of (£0.687m) and additional School Maintenance Grant (£2.638m) (all CF);
- Identified savings at Month 9 of (£0.386m) (CF)

Actual expenditure was £52.871m (See Table 3).

Capital receipts received in the third quarter of 2021/22, along with savings identified, total £0.757m. This gives a revised projected surplus in the Capital Programme at Month 9 of £4.904m (from a Month 6 funding position surplus of £4.147m) for the 2021/22 – 2023/24 Capital Programme, prior to the realisation of additional capital receipts and/or other funding sources.

RECO	MMENDATIONS
	Cabinet are requested to:
1	Approve the overall report.
2	Approve the carry forward adjustments, as set out in 1.14.

REPORT DETAILS

1.00	EXPLAINING THE CAPITAL PROGRAMME MONITORING POSITION – MONTH 9 2021/22									
1.01	Background									
	The Council approved a Council Fund (CF) Capital Programme of £12.706m for 2021/22 at its meeting on 8 th December 2020 and a Housing Revenue Account (HRA) Capital Programme of £34.835m for 2021/22 at its meeting on 16 February 2021.									
1.02	For presentational pu with sub-totals for the fenced' and can only	CF an	d HRA	۱. In re	eality th	e HR				
1.03	Changes since Budg	get ap	proval							
	More detailed cumulative information relating to each Portfolio is provided in Appendix A:- Table 1									
	in Appendix A:- Table 1									
	in Appendix A:-	Original	Carry		Previously R		Savings -	Changes -	Revised	
	in Appendix A:- Table 1		_	2021/22 F Changes		eported Savings	Savings - This Period		Revised Budget 2021/22	
	in Appendix A:- Table 1	Original Budget	Forward from		Carry Forward		_		Budget	
	in Appendix A:- Table 1	Original Budget 2021/22	Forward from 2020/21	£m (0.070)	Carry Forward to 2022/23 £m	Savings £m 0.000	This Period	£m (0.385)	£m 0.155	
	in Appendix A:- Table 1 REVISED PROGRAMME People & Resources Governance	Original Budget 2021/22 £m 0.350 0.422	Forward from 2020/21 £m 0.260 0.505	£m (0.070) 0.004	Carry Forward to 2022/23 £m 0.000 (0.103)	£m 0.000 0.000	£m 0.000 0.000	£m (0.385) 0.048	£m 0.155 0.876	
	in Appendix A:- Table 1 REVISED PROGRAMME People & Resources Governance Education & Youth	Original Budget 2021/22 £m 0.350 0.422 5.877	Forward from 2020/21 £m 0.260 0.505 7.570	£m (0.070) 0.004 7.257	Carry Forward to 2022/23 £m 0.000 (0.103) (2.531)	£m 0.000 0.000 0.000	£m 0.000 0.000 0.000	£m (0.385) 0.048 4.867	£m 0.155 0.876 23.040	
	in Appendix A:- Table 1 REVISED PROGRAMME People & Resources Governance Education & Youth Social Services	Original Budget 2021/22 £m 0.350 0.422 5.877 1.020	Forward from 2020/21 £m 0.260 0.505 7.570 0.598	£m (0.070) 0.004 7.257 1.866	Carry Forward to 2022/23 £m 0.000 (0.103) (2.531) 0.000	£m 0.000 0.000 0.000 (0.450)	£m 0.000 0.000 0.000 0.000	£m (0.385) 0.048 4.867 3.535	£m 0.155 0.876 23.040 6.569	
	in Appendix A:- Table 1 REVISED PROGRAMME People & Resources Governance Education & Youth Social Services Planning, Environment & Economy	Original Budget 2021/22 £m 0.350 0.422 5.877 1.020 0.168	Forward from 2020/21 £m 0.260 0.505 7.570 0.598 0.850	£m (0.070) 0.004 7.257 1.866 1.300	Carry Forward to 2022/23 £m 0.000 (0.103) (2.531) 0.000 (0.597)	£m 0.000 0.000 0.000 (0.450) (0.060)	£m 0.000 0.000 0.000 0.000 0.000 0.000	£m (0.385) 0.048 4.867 3.535 0.837	£m 0.155 0.876 23.040 6.569 2.498	
	in Appendix A:- Table 1 REVISED PROGRAMME People & Resources Governance Education & Youth Social Services Planning, Environment & Economy Streetscene & Transportation	Original Budget 2021/22 £m 0.350 0.422 5.877 1.020 0.168 2.015	Forward from 2020/21 £m 0.260 0.505 7.570 0.598 0.850 2.527	£m (0.070) 0.004 7.257 1.866 1.300 15.709	Carry Forward to 2022/23 £m 0.000 (0.103) (2.531) 0.000 (0.597) (1.976)	£m 0.000 0.000 0.000 (0.450) (0.400)	£m 0.000 0.000 0.000 0.000 0.000 0.000 0.000	£m (0.385) 0.048 4.867 3.535 0.837 0.275	£m 0.155 0.876 23.040 6.569 2.498 18.150	
	in Appendix A:- Table 1 REVISED PROGRAMME People & Resources Governance Education & Youth Social Services Planning, Environment & Economy	Original Budget 2021/22 £m 0.350 0.422 5.877 1.020 0.168	Forward from 2020/21 £m 0.260 0.505 7.570 0.598 0.850	£m (0.070) 0.004 7.257 1.866 1.300	Carry Forward to 2022/23 £m 0.000 (0.103) (2.531) 0.000 (0.597)	£m 0.000 0.000 0.000 (0.450) (0.060)	£m 0.000 0.000 0.000 0.000 0.000 0.000	£m (0.385) 0.048 4.867 3.535 0.837 0.275 0.005	£m 0.155 0.876 23.040 6.569 2.498	
	in Appendix A:- Table 1 REVISED PROGRAMME People & Resources Governance Education & Youth Social Services Planning, Environment & Economy Streetscene & Transportation Strategic Programmes	Original Budget 2021/22 £m 0.350 0.422 5.877 1.020 0.168 2.015 0.550	Forward from 2020/21 £m 0.260 0.505 7.570 0.598 0.850 2.527 1.425	£m (0.070) 0.004 7.257 1.866 1.300 15.709 1.218	Carry Forward to 2022/23 £m 0.000 (0.103) (2.531) 0.000 (0.597) (1.976) (1.176)	£m 0.000 0.000 0.000 (0.450) (0.400) 0.000	£m 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.386)	£m (0.385) 0.048 4.867 3.535 0.837 0.275 0.005 0.040	£m 0.155 0.876 23.040 6.569 2.498 18.150 2.022	
	In Appendix A:- Table 1 REVISED PROGRAMME People & Resources Governance Education & Youth Social Services Planning, Environment & Economy Streetscene & Transportation Strategic Programmes Housing & Assets	Original Budget 2021/22 £m 0.350 0.422 5.877 1.020 0.168 2.015 0.550 2.304	Forward from 2020/21 £m 0.260 0.505 7.570 0.598 0.850 2.527 1.425 1.900	£m (0.070) 0.004 7.257 1.866 1.300 15.709 1.218 0.891	Carry Forward to 2022/23 £m 0.000 (0.103) (2.531) 0.000 (0.597) (1.976) (1.176) (1.041)	£m 0.000 0.000 0.000 (0.450) (0.400) 0.000 0.000	£m 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.386)	£m (0.385) 0.048 4.867 3.535 0.837 0.275 0.005 0.040	£m 0.155 0.876 23.040 6.569 2.498 18.150 2.022 3.708	

1.04	Carry Forward from 2020/21		
	Carry forward sums from 2020/21 to 2021 £15.635m, HRA £0.000m), were approved monitoring reports presented to Cabinet d	d as a result of the q	`
.05	Changes during this period		
	Funding changes during this period have programme total of £10.337m (CF £9.222 the changes, detailing major items, is shown	m, HRA £1.115m). <i>A</i>	summary
	Table 2		
	CHANGES DURING THIS PERIOD		
		Para	£m
	COUNCIL FUND		
	Increases		
	Children's Services	1.06	4.663
	Education - General	1.07	2.638
	Townscape Heritage Initiatives	1.08	0.685
	Other Aggregate Increases		1.627
			9.613
	Decreases		
	Other Aggregate Decreases		(0.391
			(0.391
	Total		9.222
	<u>HRA</u>		
	Increases		
	Additional works for WHQS	1.09	1.426
	Other Aggregate Increases		1.031
			2.457
	Decreases	4.40	(4.046
	SHARP	1.10	(1.342
	Other Aggregate Decreases		0.000
			(1.342
			1.115

1.06 There has been an introduction of childcare offer grant funding from Welsh Government (WG) for schemes across a number of primary schools.

1.07 The Council was allocated additional WG grant funding to address maintenance backlog and improving ventilation in schools amounting to £2.638m.

	This funding was used for existing expenditure on schools and a corresponding sum carried forward into 2022/23 (See Table 4) to be used in accordance with grant conditions.
1.08	Introduction of Transforming Town Place Making and Targeted Regeneration Investment grants for improvement in a properties in the County.
1.09	Introduction of additional budget into the WHQS programme to match anticipated expenditure in this financial year.
1.10	Re-profiling of prudential borrowing for the Strategic Housing and Regeneration Programme (SHARP), due to delays in the number of schemes programmed in for this financial year.
1.11	Capital Expenditure compared to Budget
	Expenditure as at Month 9, across the whole of the Capital Programme, was £52.871m. The breakdown of expenditure is analysed in Table 3, along with the percentage spend against budget.
	This shows that 64.80% of the budget has been spent (CF 64.88%, HRA 64.62%). Corresponding figures for Month 9 2020/21 were 46.59% (CF 42.33%, HRA 61.65%).
1.12	The table also shows a projected underspend (pending carry forward and other adjustments) of £1.206m on the Council Fund and a break even position on the HRA.

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EXPENDITURE	Revised Budget	Cumulative Expenditure Month 9	Percentage Spend v Budget	Projected Outturn	Variance Budget v Outturn (Under)/Over
	£m	£m	%	£m	£m
People & Resources	0.155	0.000	0.00	0.155	0.000
Governance	0.876	0.536	61.19	0.876	0.000
Education & Youth	23.040	16.974	73.67	22.722	(0.318)
Social Services	6.569	4.008	61.01	6.476	(0.093)
Planning, Environment & Economy	2.498	1.660	66.45	2.418	(0.080)
Streetscene & Transportation	18.150	10.161	55.98	17.885	(0.265)
Strategic Programmes	2.022	1.519	75.12	1.702	(0.320)
Housing & Assets	3.708	2.137	57.63	3.578	(0.130)
Council Fund Total	57.018	36.995	64.88	55.812	(1.206)
Buy Back / Strategic Acquisition	0.419	0.419	100.00	0.419	0.000
Disabled Adaptations	0.870	0.576	66.21	0.870	0.000
Energy Schemes	1.657	1.603	96.74	1.657	0.000
Major Works	0.979	0.318	32.48	0.979	0.000
Accelerated Programmes	0.595	0.385	64.71	0.595	0.000
WHQS Improvements	17.384	12.496	71.88	17.392	0.008
SHARP Programme	2.658	0.079	2.97	2.658	0.000
Housing Revenue Account Total	24.570	15.876	64.62	24.570	(0.000)
Programme Total	81.588	52.871	64.80	80.382	(1.206)

Details of the variances for individual programme areas are listed in Appendix B, which includes the reasons, and remedial actions which may be required, where those variances exceed +/- 10% of the revised budget. In addition, where carry forward into 2022/23 has been identified, this is also included in the narrative.

1.14 Carry Forward into 2022/23

During the quarter, carry forward of £1.206m (all CF) has been identified which reflects reviewed spending plans across all programme areas; these amounts can be split into 2 areas, those required to meet the cost of programme works and/or retention payments in 2022/23.

1.15 Information relating to each programme area is contained in Appendix B and summarised in Table 4 below:

Table 4

							Total
CARRY FORWARD INTO	Month 4	Month 6	Reversed	WG Grant	Subtotal	Month 9	
2022/23	£m	£m	£m	£m	£m	£m	£m
Governance	0.095	0.008	0.000	0.000	0.103	0.000	0.103
Education & Youth	(0.200)	0.093	0.000	2.638	2.531	0.318	2.849
Social Services	0.000	0.000	0.000	0.000	0.000	0.093	0.093
Planning, Environment & Economy	0.572	0.025	0.000	0.000	0.597	0.080	0.677
Streetscene & Transportation	1.976	0.000	0.000	0.000	1.976	0.265	2.241
Strategic Programmes	0.959	0.427	(0.210)	0.000	1.176	0.320	1.496
Housing & Assets	0.697	0.386	(0.042)	0.000	1.041	0.130	1.171
Council Fund	4.099	0.939	(0.252)	2.638	7.424	1.206	8.630
TOTAL	4.099	0.939	(0.252)	2.638	7.424	1.206	8.630
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1.16 Additional Allocations

There have been no additional allocations identified in this quarter.

1.17 | Savings

The following saving has been identified in the programme in this quarter:

 Disabled Facilities Grants - £0.386m. Delays in service delivery were experienced as a result of COVID-19 restrictions in conjunction with a service re-design. New intelligence around service demand has been acquired and has allowed for a saving to be identified.

1.18 Funding of 2021/22 Approved Schemes

The position at Month 9 is summarised in Table 5 below for the three year Capital Programme between 2021/22 – 2023/24:-

Table 5

FUNDING OF APPROVED SCHEMES 2021/22 - 2023/24				
	£m	£m		
Balance carried forward from 2020/21		(1.968)		
Increases				
Shortfall in 2021/22 to 2023/24 Budget	1.317			
	_	1.317		
Decreases				
Additional GCG - 2021/22 Confirmed	(1.461)			
Actual In year receipts	(1.496)			
Savings	(1.296)	(4.253)		
Funding - (Available)/Shortfall		(4.904)		

1.19 The final outturn funding surplus from the 2020/21 – 2022/23 Capital Programme was £1.968m.

The 2021/22 – 2023/24 Capital Programme was approved on the 8th December 2020, with a funding deficit of £1.317m. Following the final local government settlement, the Council received additional funding and this resulted in the programme being in a surplus position of £0.144m over the three year period. This surplus carry forward led to an opening funding position surplus of £2.112m.

Capital receipts received in the third quarter of 2021/22, along with savings identified, total £0.757m. This gives a revised projected surplus in the Capital Programme at Month 9 of £4.904m (from a Month 6 funding position surplus of £4.147m) for the 2021/22 – 2023/24 Capital Programme, prior to the realisation of additional capital receipts and/or other funding sources.

1.20 | Update on Capital Programme 2022/23 – 2024/25

The 2022/23 – 2024/25 Capital Programme was approved by Council on the 7th December 2021, with a funding deficit of £0.867m. On the 21st December 2021, WG announced its provisional local government settlement for 2022-23.

This provides a net increase in 2022/23 of £0.262m compared with the estimated funding assumed in December's Capital Programme budget report. The Un-hypothecated Supported Borrowing (USB) has reduced by £0.018m and the General Capital Grant (GCG) has increased by £0.280m.

Using the Provisional Settlement figures over the three year Capital Programme 2022/23 - 2024/25, this gives an estimated funding increase of £0.786m over the approved three year period when compared with the December Capital Programme budget report.

	This results in the programme being in	n a slight defi	cit of FO 08	1m			
	WG have confirmed there will be no continuation of the Public Highways Refurbishment Grant for 2022/23.						
1.21	Investment in County Towns						
	At its meeting on 12 th December 2017 Motion relating to the reporting of inve- and format of the reporting was agree Overview and Scrutiny Committee on	estment in co d at the Corp	unty towns. orate Resc	The extent			
1.22	Table 6 below shows a summary of the 2021/22 revised budget and budgets and council at its meeting of 8th December in Appendix C, including details of the	for future yea r, 2020. Furtl	irs as appro ner detail ca	oved by an be found			
	Table 6						
	INVESTMENT IN COUNTY TOW	/NS					
		2020/21 Actual	2021/22 Revised Budget	2022 - 2024 Budget			
		£m	£m	£m			
	Buckley / Penyffordd	10.157	2.899	15.423			
	Connah's Quay / Shotton	1.412	2.187	3.067			
	Flint / Bagillt	2.181	0.755	8.794			
	Holywell / Caerwys / Mostyn	1.457	4.925	4.060			
	Mold / Treuddyn / Cilcain	5.655	7.661	47.331			
	Queensferry / Hawarden / Sealand	5.825	10.882	3.878			
	Saltney / Broughton / Hope	4.841	5.045	25.000			
	Unallocated / To Be Confirmed	1.256	3.114	19.476			
	Total	32.784	37.468	127.029			
1.23	The inclusion of actuals for 2020/21 a years allows a slightly fuller picture of expenditure which has occurred in years.	investment p	lans. Howe	ever,			
	included, and the expenditure and but in that context.	•					
1.24	There are two significant factors which areas, these are homes developed ur schools. The impact of these can be sC.	nder SHARP,	and new o	r remodelled			
1.25	Some expenditure cannot yet be allocated not yet fully developed or are general identifiable to one of the seven areas. expenditure will be allocated to the re-	eric in nature As such sch	and not ea	sily			

1.26	Information on the split between internal and external funding can be found in Appendix C.						
1.27	In addition to the information contained in Appendix C, there is also considerable capital expenditure on the HRA Welsh Housing Quality Standard (WHQS), which was originally outside the scope of this analysis. A summary is provided in Table 7 below, albeit using a slightly different catchment area basis.						
	Table 7						
		WHQS Programme					
			2020/21	2021/22			
			Actual £m	Budget £m			
		Holywell	0.136	4.930			
		Flint	0.189	3.130			
		Deeside & Saltney	2.151	2.730			
		Buckley	3.568	3.630			
		Mold	1.160	3.030			
		Connah's Quay & Shotton	0.632	0.877			
		Total	7.836	18.327			
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2.00	RESOURCE IMPLICATIONS
2.01	Financial implications - As set out in the body of the report.
2.02	Personnel implications - None directly as a result of this report.

3.00	IMPACT ASSESSMENT AND RISK MANAGEMENT
3.01	The impact of the pandemic will continue to be monitored closely during this financial year. Due to the re-profiling of schemes from the 2020/21 and resources available to manage and deliver schemes, the levels of planned expenditure in 2021/22 may be affected, resulting in a high level of carry forward requests to re-phase budgets into the 2022/23 programme.
	In addition to the above, there are currently indications that material supplies, and demand, are being impacted by oversees supply market disruption leading to potential cost increases, higher tender prices and project delays.
	Grants received will also to be closely monitored to ensure that expenditure is incurred within the terms and conditions of the grant. The capital team will work with project leads to report potential risks of

achieving spend within timescales and assist in liaising with the grant provider.

The Council has a prudent policy of allocating its own capital receipts to fund capital projects only when receipts are actually received rather than when it is anticipated the receipt will be received, and this position continues to be the case. Due to the pandemic, there may be a delay in obtaining capital receipts as the timing of these receipts are also subject to market forces outside of the Council's control. In line with current policy, no allowance has been made for these receipts in reporting the Council's capital funding position.

4.00	CONSULTATIONS REQUIRED/CARRIED OUT
4.01	No consultation is required as a direct result of this report.

5.00	APPENDICES
5.01	Appendix A: Capital Programme - Changes during 2021/22
5.02	Appendix B: Variances
5.03	Appendix C: Investment in Towns

6.00	LIST OF ACCESSIBLE BACKGROUND DOCUMENTS
6.01	Capital Programme monitoring papers 2021/22.

7.00	CONTACT OFFICER DETAILS
7.01	Contact Officer: Chris Taylor, Strategic Finance Manager Telephone: 01352 703309 E-mail: christopher.taylor@flintshire.gov.uk

8.00	GLOSSARY OF TERMS
8.01	Budget Re-profiling: Capital schemes are very dynamic and a number of factors can influence their timing and funding. Budget re-profiling assures that the correct resources are available in the correct accounting period to finance the actual level of expenditure.
	Capital Expenditure: Expenditure on the acquisition of non-current assets or expenditure which extends the useful life of an existing asset

Capital Programme: The Council's financial plan covering capital schemes and expenditure proposals for the current year and a number of future years. It also includes estimates of the capital resources available to finance the programme.

Capital Receipts: Receipts (in excess of £10,000) realised from the disposal of assets.

Carry Forward: Carry forward occurs when schemes due to be completed in a given financial year are delayed until a subsequent year. In this case the relevant funding is carried forward to meet the delayed, contractually committed expenditure.

CERA: Capital Expenditure charged to Revenue Account. The Council is allowed to use its revenue resources to fund capital expenditure. However the opposite is not permissible.

Council Fund (CF): The fund to which all the Council's revenue and capital expenditure is charged.

Housing Revenue Account (HRA): The fund to which all the Council's revenue and capital expenditure relating to its housing stock is charged.

MRA: Major Repairs Allowance. A general capital grant from WG for HRA purposes.

Non-current Asset: A resource controlled (but not necessarily owned) by the Council, from which economic benefits or service potential are expected to flow to the Council for more than 12 months.

Section 106: Monies are received from developers/contractors pursuant to Section 106 of the Town & Country Planning Act 1990. These sums are available for use once the relevant terms of the individual agreement have been met. The monies are most commonly used for educational enhancement, play areas, highways and affordable housing.

Target Hardening: Measures taken to prevent unauthorised access to Council sites.

Unhypothecated Supported Borrowing (USB), commonly referred to as Supported Borrowing - Each year Welsh Government provide Councils with a Supported Borrowing allocation. Councils borrow to fund capital expenditure equivalent to that annual allocation, Welsh Government then include funding to cover the revenue costs associated with the borrowing for future years within the Revenue Support Grant. The Council decides how this funding is spent.

Unsupported (Prudential) Borrowing: Borrowing administered under the Prudential Code, whereby Authorities can set their own policies on acceptable levels and types of borrowing. The Prudential Framework allows Authorities to take out loans in response to overall cash flow forecasts and other factors provided they can show that the borrowing is to meet planned capital expenditure in the current year or the next three years.